### Municipal District of Pincher Creek No. 9 MUNICIPAL PLANNING COMMISSION

Council Chambers February 6<sup>th</sup>, 2024 6:30 pm Agenda

### 1. Adoption of Agenda

- 2. Minutes
  - a. Meeting Minutes of December 5<sup>th</sup>, 2023
- 3. Closed Meeting Session
- 4. Unfinished Business
  - a. Telecommunications Tower Rogers W6378 within SW 14-6-2 W5
- 5. Development Permit Applications
  - a. Development Permit Application No. 2023-52
     Claude LaPlante
     Lot 23, Block 17, Plan 7610822 within Lundbreck
     Retail Store and Dwelling or sleeping unit as an accessory or secondary use to a permitted use
  - b. Development Permit Application No. 2024-01
     Gary and Tracy Larson
     SW 28-7-3 W5
     Moved In Residential Building
  - c. Development Permit Application No. 2024-03
     Mark and Rachael Nelson
     Lot 3, Block 1, Plan 2110344 within NE 22-5-1 W5
     Garden Suite

### 6. Development Reports

- a. Development Officer's Report
  - Report for February 2024
- 7. Correspondence
  - a. ORRSC Periodical Winter 2023
- 8. New Business
- 9. Next Regular Meeting March 5<sup>th</sup> 2024
- 10. Adjournment

### Meeting Minutes of the Municipal Planning Commission December 5<sup>th</sup>, 2023 6:30 pm Council Chambers

### **ATTENDANCE**

Commission: Chairperson Jeff Hammond, Reeve Dave Cox, Councillors Rick Lemire, Tony Bruder,

John MacGarva and Harold Hollingshead

Staff: CAO Roland Milligan and Development Officer Laura McKinnon

Planning

Advisor: ORRSC, Senior Planner Gavin Scott

Absent: Member at Large Laurie Klassen

Chairperson Jeff Hammond called the meeting to order, the time being 6:30 pm.

### 1. **ADOPTION OF AGENDA**

Councillor Harold Hollingshead

23/070

Moved that the agenda for December 5<sup>th</sup>, 2023, be approved as presented.

Carried

### 2. **ADOPTION OF MINUTES**

Reeve Dave Cox 23/071

Moved that the Municipal Planning Commission Meeting Minutes for October 31<sup>st</sup>, 2023 be approved as presented.

Carried

23/072

### 3. **CLOSED MEETING SESSION**

Councillor Rick Lemire

Moved that the Municipal Planning Commission close the meeting to the public, under the authority of the *Municipal Government Act*, Section 197(2.1), the time being 6:31 pm.

Carried

Councillor Tony Bruder 23/073

Moved that the Municipal Planning Commission open the meeting to the public, the time being 6:35 pm.

Carried

### MINUTES Municipal Planning Commission (MPC) Municipal District of Pincher Creek No. 9 December 5, 2023

### 4. **DEVELOPMENT PERMIT APPLICATIONS**

a. Development Permit Application No. 2023-48 - Amended David Willms
 NW 20-5-2 W5
 Accessory Building

Reeve Dave Cox 23/074

Moved that Development Permit No. 2023-48-Amended, to build an accessory building, be approved subject to the following Condition(s):

### **Condition(s):**

1. That this development meets the minimum provisions as required in Land Use Bylaw 1289-18

### Waiver(s):

**1.** That a 12.71m (41.70ft) Variance be granted from the Minimum Setback from Public Roadways of 30m (98.4ft) for a setback of 17.29m (56.72ft) to the Nouth for the accessory building.

### 5. **DEVELOPMENT REPORT**

a. Development Officer's Report

Councillor John MacGarva

23/075

Moved that the Development Officer's Report, for the period November 2023, be received as information.

Carried

### 6. **CORRESPONDENCE**

### 7. **NEW BUSINESS**

None

8. **NEXT MEETING** – January 2<sup>nd</sup>, 2023; 6:30 pm.

### 9. **ADJOURNMENT**

Reeve Dave Cox 23/074

Moved that the meeting adjourn, the time being 6:46 pm.

### MINUTES Municipal Planning Commission (MPC) Municipal District of Pincher Creek No. 9 December 5, 2023

	Carried
Chairperson Jeff Hammond	Development Officer
Municipal Planning Commission	Laura McKinnon
	Municipal Planning Commission





Laura McKinnon
Development Officer
MD of Pincher Creek
Box 279, 1037 Herron Avenue
Pincher Creek, AB T0K 1W0
admindevasst@mdpinchercreek.ab.ca

Dear Ms. McKinnon,

Further to our discussion on January 11, 2024, between the MD of Pincher Creek No. 9, the Oldman River Regional Services Commission, and Rogers Communications Inc., regarding the Municipal Planning Commission's issuance of Non-Concurrence related to Rogers file W6378 Beaver Mines, on November 1, 2023, LandSolutions Inc., on behalf of Rogers, is formally requesting a reconsideration and re-evaluation of the Non-Concurrence decision by the Municipal Planning Commission.

As discussed, Rogers is seeking more information and further discussion with the MPC, regarding the basis of their decision. There were 4 reasons as to why the MPC issued their decision, and Rogers would appreciate a discussion around each, in hopes we can provide further information and gain clarity and insight on the issues.

Rogers is looking to further collaborate with the MD, to mitigate any concerns and find a solution suitable to both parties. Once a meeting is scheduled, LandSolutions, on behalf of Rogers, can provide further information and a response to the letter of Non-Concurrence, ahead of the meeting.

Please review this request and advise if the MPC and the MD of Pincher Creek are available to meet with Rogers and LandSolutions, to further discussions, and work towards a solution to provide necessary wireless coverage and capacity to the community of Beaver Mines and along Highways 774 and 507.

Sincerely,

LandSolutions Inc. on behalf of Rogers Communications Inc.

David Zacher

VP, Telecommunications LandSolutions Inc.

1420, 333 11th Avenue SW Calgary, Alberta, T2R 1L9

T: (403) 807-7864

E: davidz@landsolutions.ca



TITLE:	DEVELOPMENT PERM	HT No. 2023-52	
Applicant: C	Claude LaPlante		
Location I	Lot 23, Block 17, Plan 7610822 within Lundbreck		
Division: 5	5		
Size of Parcel: 0	0.22 ha (0.55 Acres)		
	Iighway Hamlet Comme		(8/34)
		or sleeping unit as an accessory	
Charles Committee Committe	r secondary use to a per	The second property of the second sec	
PREPARED BY: La	iura McKinnon	DATE: January 31, 2024	
DEPARTMENT: PI	anning and Developmen	ıt)	
Ctt		ATTACHMENTS:	
Signature:		1. Development Permit Ap	nlication 2023-52
		2. Accessory Building Dray	
Thomas cu		3. GIS Site Plan	
111			
	A	APPROVALS:	
	_	fine	//
		Roland Milligan	2024/02/01
Department Direct	or Date	CAO	Date

### RECOMMENDATION:

That Development Permit Application No. 2023-52, to build open a Retail Store to sell Tiny Homes along with a Dwelling or sleeping unit as an accessory or secondary use to a permitted use, be approved subject to the following Condition(s):

### Condition(s):

- That this development meets the minimum provisions as required in Land Use Bylaw 1289-18.
- 2. That a maximum of two tiny homes be kept on site at a time to be offered for sale.
- 3. That prior to the second tiny home being placed on site, location must be cleared by the Development Officer.
- 4. That the business owner or son only occupy the Dwelling Unit.
- 5. That the Dwelling Unit be completely serviced to the satisfaction of the Manager of Utilities and Infrastructure.
- That the applicant adhere to the conditions setforth within the required Alberta
   Transportation Roadside Development Permit, to be attached to and form part of this
   permit.

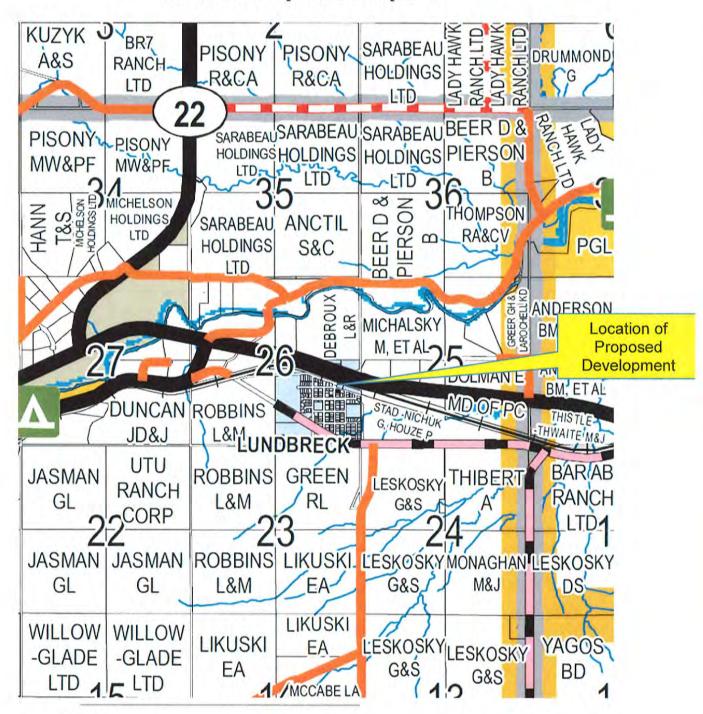
Presented to: Municipal Planning Commission

### **BACKGROUND**:

- On October 14 2023, the MD accepted the Development Permit Application No. 2023-52 from applicants Claude LaPlante. (Attachment No. 1).
- This application allow for the sale of Tiny Homes out of this location. The intention is to have one tiny home that Mr. LaPlantes son would stay in, on site and use as a model (Attachment No. 2)
- This application is being placed in front of the MPC because:
  - Within the Hamlet Highway Commercial HHC Land Use District, a Retail Store and Dwelling or sleeping unit as an accessory or secondary use to a permitted use are both Discretionary Uses.
- There was delay from the original date of application as the proposed location of the Tiny Home was unsatisfactory to the Development Officer and Public Works Department. After many discussions with the applicant, it was determined to go forward with a location that fit the setbacks and ROW requirements.
- There is a 50m distance from the Railway Track with a minimum of 40M (131ft) setback distance requirement in Land Use Bylaw 1289-18.
- The application was forwarded to the adjacent landowners for comment; no calls from adjacent landowners were received in support at the time of this report being written.

Presented to: Municipal Planning Commission

# **Location of Proposed Development**



Presented to: Municipal Planning Commission





### **Municipal District of Pincher Creek**

P.O. Box 279

Pincher Creek, AB T0K 1W0

Phone: 403.627.3130 • Fax: 403.627.5070

# DEVELOPMENT PERMIT APPLICATION

variet minemakan	completed by the Planning Authority DEVELOPMEN	T PERMIT APPLICATION NO. <u>2023 - 5</u>
Date Application Rec	0 1 1 1 1 0 7	PERMIT FEK \$150 Discretionary
	cepted Oct 35/33	RECEIPT NO. 60365
Гах Roll #		
This information may also by vailable to the public and	be used by and for any or all municipal programs and	fother agencies and may also be kept on file by those agencies. I services. The application and related file contents will become mation and Protection of Privacy Act (FOIP). If you have any istrict of Pincher Creek No. 9
SECTION 1: GENE	RAL INFORMATION	
Applicant: C/15	do Lattente oune	est wit chouse
Address: 307	Reil way st	
	- 333-8565 в	- 1 m l 1 My To Ar de !
	ifferent from above): 115 Tall atte	DU C-14LAN, MIL
	C AS ALOVE	Telephone:
	t (if not the owner):	
interest of Applicant	(ii not the owner).	
SECTION 2: PROP	OSED DEVELOPMENT	
/We hereby make app with the plans and sup	plication for a Development Permit under the oporting information submitted herewith and	ne provisions of Land Use Bylaw No. in accordance d which forms part of this application.
	of the proposed development is as follows:	
A brief description o		
diameter de la company de la c	ne station ITA	5 ALL ACC C'SORY OF
Duelling		1 HE TIME home Sa
Duelling		1 use Tiny homoe sa
Duelling	USE TO A PACAITED	
Durling	Lot(s) 13.	use Timy honore sa
Durling	Lot(s) 13.  Block 17	use Timy honore sa
Durling	Lot(s) 13.  Block 17  Plan 7-10801	use Tiny honore sa
Durling	Lot(s) 13.  Block 17	use Tiny honore sa
Legal Description:	Lot(s) 13.  Block 17  Plan 7-108011  Quarter Section	use Tiny honore sa
Legal Description:	Lot(s) 13.  Block 17  Plan 7-10301  Quarter Section	use Timy honore sa
Legal Description:	Lot(s) 13.  Block 17  Plan 7-103011  Quarter Section  cement Date: 124 2004	Lise Timy honore sa

SECTION 3: SITE REQUIREMENTS		Λ	
Land Use District: Ham let Highway	Commencal	Division:	5
☐ Permitted Use ☐ Discretionary Use	HH	C.	
is the proposed development site within 100 metres or floodplain?	s of a swamp, gully, rav	ine, coulee, natural	drainage course
☐ Yes        No			
ls the proposed development below a licenced dam	?		
☐ Yes			
Is the proposed development site situated on a slop	e?		
☐ Yes			
If yes, approximately how many degrees of s			
Has the applicant or a previous registered owner user a evaluation of the proposed development site?	indertaken a slope stab	ility study or geotecl	ınical
☐ Yes        □ Don'	t know 🗵 No	ot required	
Could the proposed development be impacted by a	geographic feature or	a waterbody?	
☐ Yes           Don'	t think so		
PRINCIPAL BUILDING	Proposed	By Law Requirements	Conforms
(I) Area of Site			
(2) Area of Building			
(3) %Site Coverage by Building (within Hamets)			
(4) Front Yard Setback Direction Facing:			
(5) Rear Yard Setback			
Direction Facing: (6) Side Yard Setback:			
Direction Facing:	1		
(7) Side Yard Setback: Direction Facing:			
(8) Height of Building			
(9) Number of Off Street Parking Spaces			
Other Supporting Material Attached (e.g. site plan, a	architectural drawing)		

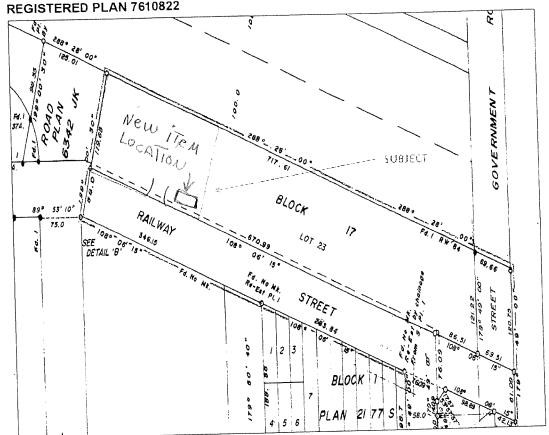
ACCESSORY BUILDING	Proposed	By Law Requirements	Conforms
(1) Area of Site			
(2) Area of Building	301×201		
(3) % Site Coverage by Building (within Hamlets)			
(4) Front Yard Setback Direction Facing:	worth any	16.5M(54A)	yes
(5) Rear Yard Setback Direction Facing:		3M(9.8FH)	yes
(6) Side Yard Setback: Direction Facing:	EAST 3M	3M (9.8F)	ye5
(7) Side Yard Setback: Direction Facing:	WCST49H	3M9-8FH)	yes_
(8) Height of Building		1	1
(9) Number of Off Street Parking Spaces	4		

(5) Hamber of off Street Tarking Spaces	/		
Other Supporting Material Attached (e.g. site plan FILES ATTACKED FOIL Ho:			<u></u>
1651 Taxes show When	RE II MOULD	to loca	(AC)
SECTION 4: DEMOLITION			
Type of building being demolished :			
Type of demolition planned:			
The information given on this form is full and co facts in relation to this application for a Developr	omplete and is, to the besment Permit.	st of my knowle	edge, a true statement of the
l also consent to an authorized person designated the purpose of an inspection during the processin DATE:	by the municipality to eng of this application.  Applicant	enter upon the su	ibject land and buildings for
	Registered Owner		

Information on this application form will become part of a file which may be considered at a public meeting.

# PROPERTY LOCATION AND DESCRIPTION (CONTINUED)

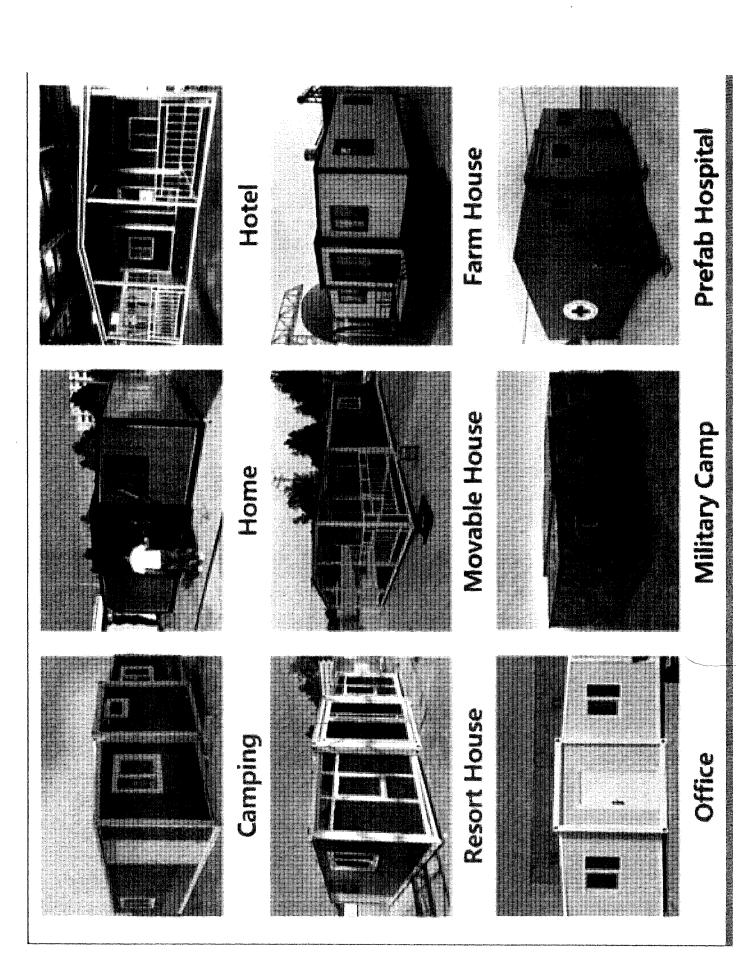
### **REGISTERED PLAN 7610822**

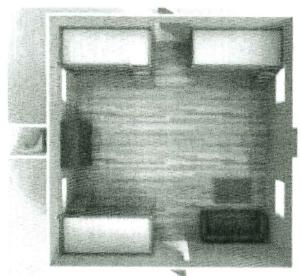


### **BUILDING DESCRIPTION**

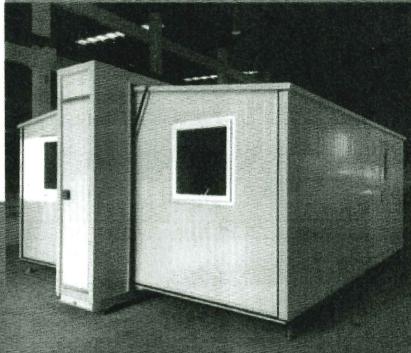
### **OVERVIEW**

- Total building size is 4,800 ft<sup>2</sup>
- A superstructure of wood-frame construction, concrete foundation, 2' high concrete perimeter grade beam and full concrete floor
- Treated wood posts 6" x 6", 14' long, 4' embedded in concrete
- Double 2" x 10" wood beam on top of perimeter wall, wall strapping of 2 x 4's, 24" on centre
- Exterior colored metal clad, 30 gauge
- Trusses 24" on centre with 2 x 4 strapping on 16" centres
- 12" overhang on sides and gables all metal soffit and fascia
- Gable style roof supported by 2 x 4 wood trusses and covered with corrugated metal
- Constructed in 1996 thereby having a chronological age of 23 years with a remaining economic life of 25 to 30 years



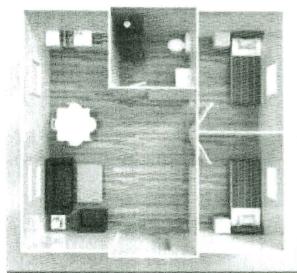


TYBE A (empty design)

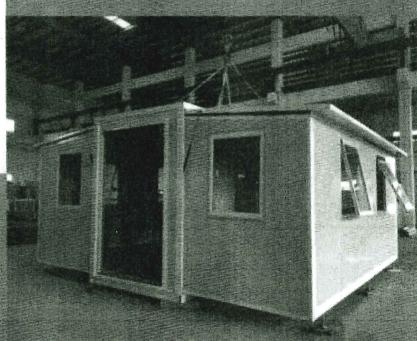


closing size:
5.8MX0.7MX2.5H
open size:
5.8MX5.184MX2.5H

container loading: 6sets/HQ



TYBE B
(2 bedrooms & 1 bathroom)

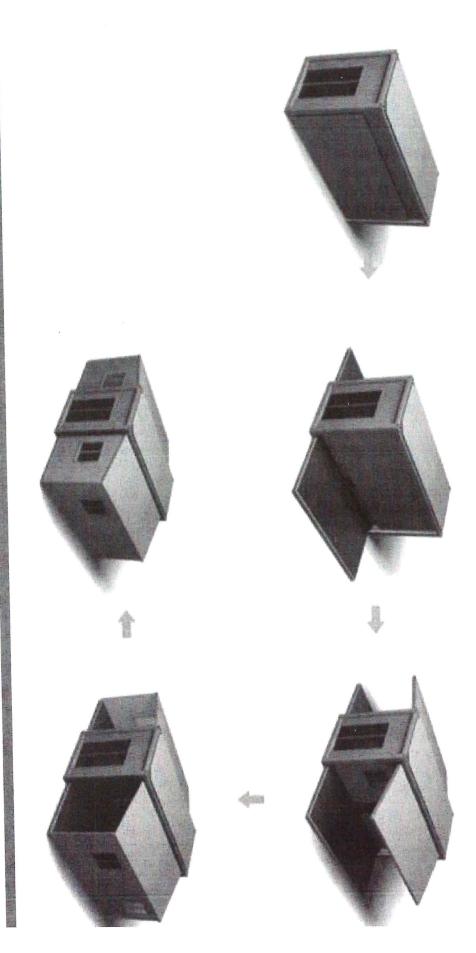


dosing size: 5.8MX2.2MX2.5H open size:

container loading: 2sets/HQ

5.8MX5.8MX2.5H

# product installation





### MD of Pincher Creek No. 9

P.O Box 279 1037 Herron Avenue Pincher Creek Alberta T0K 1W0 (403) 627-3130 Website: www.mdpinchercreek.ab.ca

Email: info@mdpinchercreek.ab.ca

Installation C. Plan Inc. P.O. Box 444 Lundbreck AB T0K 1H0 Tax Roll: 0410.020

**Development Permit** 

# **PAYMENT RECEIPT**

Receipt Number:

60365

Date:

10/25/2023

Initials:

**JMG** 

GST Registration #:

10747347RP

Receipt Type	Roll/Account	Description	QTY	Amount	Amount Owing
General	DEVP	Planning Permit Fees	N/A	\$150.00	\$0.00
			Subtotal: Discount GST Total Receipt:		\$150.00 \$0.00 \$0.00 \$150.00
				Visa:	\$150.00
			Total Amount	Received:	\$150.00

Applicant: Gary and SW 25-7-3 Division: 5 Size of Parcel: 59,6 ha (14) Zoning: Agricultur	17.45 Acres)		AND ON PUNCHER CARRY
PREPARED BY: Laura McK	innon	DATE: February 1, 2024	
DEPARTMENT: Planning an	nd Development		
Signature:	ATTACHMENTS: 1. Development Permit 2. Moved In Residential 3. GIS Site Plan		
	Al	PPROVALS:	
Department Director	Date	Roland Milligan	2024/02/01

### RECOMMENDATION:

That Development Permit Application No. 2024-01, to move on a residential building, be approved subject to the following Condition(s):

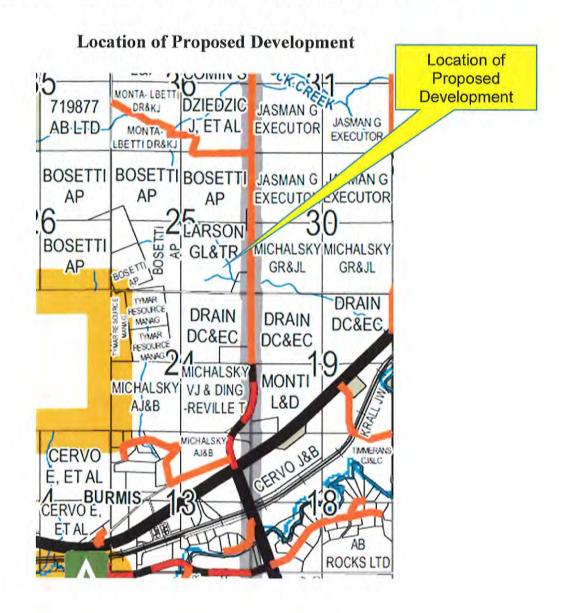
### Condition(s):

 That this development meets the minimum provisions as required in Land Use Bylaw 1289-18.

### BACKGROUND:

- On January 2, 2024, the MD accepted the Development Permit Application No. 204-01 from applicants Gary and Tracy Larson. (Attachment No. 1).
- This application is being placed in front of the MPC because:
  - Within the Agriculture A Land Use District, a Moved In-Residential Building is a Discretionary Use.
- The building is proposed to be moved on, from within the MD of Pincher Creek and put on permanent foundation (pilings) (Attachment No. 2).
- The proposed location for the residence meets all setback requirements of the land use district (Attachment No. 3).
- The application was forwarded to the adjacent landowners for comment; no responses were received at the time of this report being written.

Presented to: Municipal Planning Commission





# **Municipal District of Pincher Creek**

P.O. Box 279

Pincher Creek, AB T0K 1W0

Phone: 403.627.3130 • Fax: 403.627.5070

# DEVELOPMENT PERMIT APPLICATION

All grey areas will be	completed by the Planning Authority DEVELOPMENT	PERMIT APPLICATION NO. 2004 - 1
Date Application Re	ceived 3094-01-02	PERMIT FEE \$100 Permitted \$150 Discretionary
	cepted 2004-01-02	RECEIPT NO. 60818
Tax Roll # 5171		
This information may also available to the public and	be used by and for any or all municipal programs and se	ther agencies and may also be kept on file by those agencies. rvices. The application and related file contents will become atton and Protection of Privacy Act (FOIP). If you have any rict of Pincher Creek No. 9
SECTION 1: GENE	ERAL INFORMATION	
Applicant: Gary	& Tracy Larson	
Address: 3813 G	Blacier Ave. S., Lethbridge, A	AB T1K 3N9
Telephone:	Email.	
Owner of Land (if di	ifferent from above): Same as abo	ve
Address: N/A		Telephone: N/A
	t (if not the owner): Applicants are	
SECTION 2: PROP	OSED DEVELOPMENT	
with the plans and sup	plication for a Development Permit under the poporting information submitted herewith and we fitted the proposed development is as follows:	provisions of Land Use Bylaw No. in accordance which forms part of this application.
Addition of a	non-permanent dwelling, to	be set and secured on blocks
at prepared	site on applicant/owner prop	perty.
Legal Description:	$_{\text{Lot(s)}}$ N/A	
	Block N/A	
	<sub>Plan</sub> N/A	
	Quarter Section SW-25-7-3-W5	
Estimated Commence	cement Date: Jan 29, 2024	
Estimated Completic	<sub>on Date:</sub> Feb 15, 2024	
Municipal District of		Page 1 of 4

SECTION 3: SITE REQUIREMENTS			
Land Use District: Any culture -	A	Division:	5
☐ Permitted Use ☐ Discretionary Use			
Is the proposed development site within 100 metres or floodplain?	s of a swamp, gully, ra	vine, coulee, natural	drainage cours
☐ Yes ■ No			
Is the proposed development below a licenced dam	?		
□ Yes ■ No			
Is the proposed development site situated on a slop	e?		
□ Yes ■ No			
If yes, approximately how many degrees of s	lope? deg	rees	
Has the applicant or a previous registered owner u evaluation of the proposed development site?	ndertaken a slope stab	oility study or geotecl	hnical
☐ Yes ■ No ☐ Don't	know 🗆 N	ot required	
Could the proposed development be impacted by a  ☐ Yes ☐ No ☐ Don't		a waterbody?	
PRINCIPAL BUILDING	Proposed	By Law Requirements	Conforms
(1) Area of Site	60' X 80'		
(2) Area of Building	34' X 65'		
(3) %Site Coverage by Building (within Hamets)	N/A		
(4) Front Yard Setback Direction Facing:	478m	30M (98.4A)	yes
(5) Rear Yard Setback	Line I'm	To Wall Co	Vac.
Direction Facing: (6) Side Yard Setback:	316m	7.54(24.69)	Jes
Direction Facing:	594m	(17978) MCL	yes
(7) Side Yard Setback: Direction Facing:	259m	304 (9864)	You
(8) Height of Building	14'	3001(400(4)	70
(9) Number of Off Street Parking Spaces	N/A		
Other Supporting Material Attached (e.g. site plan, are Attachments: 5 photos/views of dwelling			

ACCESSORY BUILDING	Proposed	By Law Requirements	Conforms
(1) Area of Site			
(2) Area of Building			
(3) % Site Coverage by Building (within Hamlets)			
(4) Front Yard Setback Direction Facing:			
(5) Rear Yard Setback Direction Facing:			
(6) Side Yard Setback: Direction Facing:			
(7) Side Yard Setback: Direction Facing:			
(8) Height of Building			
(9) Number of Off Street Parking Spaces			

Other Supporting Material Attached (e.g. site plan, architectural drawing)

SECTION	4.	DEMOL	ITION
SECTION	4:	DEMICE	THUN

Type of building being demolished : N/A

Area of size: N/A

Type of demolition planned: N/A

### SECTION 5: SIGNATURES (both signatures required)

The information given on this form is full and complete and is, to the best of my knowledge, a true statement of the facts in relation to this application for a Development Permit.

I also consent to an authorized person designated by the municipality to enter upon the subject land and buildings for the purpose of an inspection during the processing of this application.

Dec. 21, 2023

Digitally signed by Larson, Tracy
Date: 2023.12.21
09:37:48-07:00\*

Larson, Digitally signed by Larson, Gary Date: 2023.12.23 07:36:38-07'00'

Applicant

Tracy Please Date 2023.7221 0936.16

Larson, Digitally sig Larson, Gany Date: 2023.1 07:37:10-07

Digitally signed by Larson, Gary Date: 2023.12.23 07:37:10 -07'00'

Registered Owner

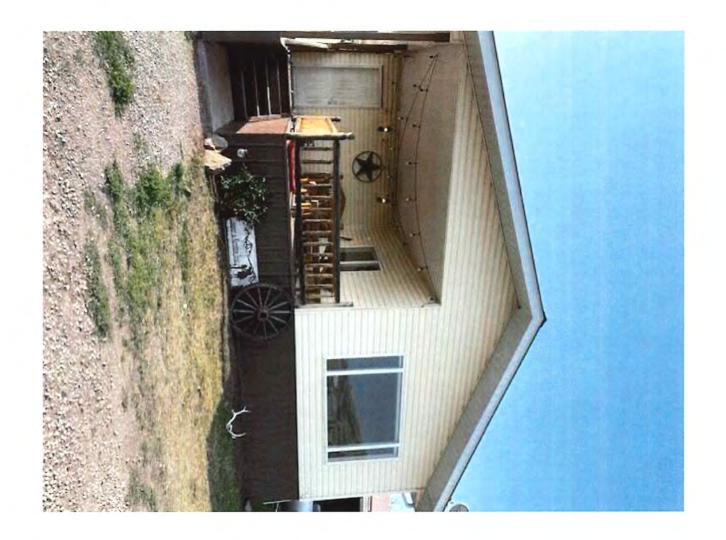
Information on this application form will become part of a file which may be considered at a public meeting.

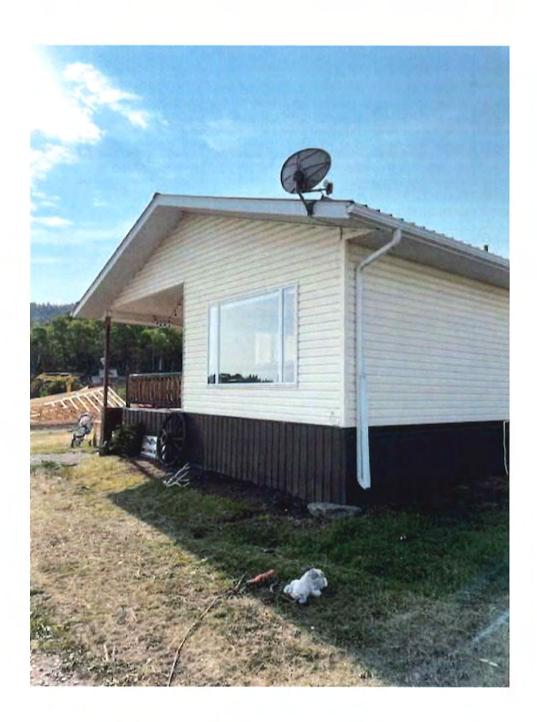
### **IMPORTANT NOTES:**

THE DEVELOPMENT OFFICER MAY REFUSE TO ACCEPT AN APPLICATION FOR A DEVELOPMENT PERMIT WHERE THE INFORMATION REQUIRED HAS NOT BEEN SUPPLIED OR WHERE THE QUALITY OF SUCH INFORMATION IS INADEQUATE TO PROPERLY EVALUATE THE APPLICATION.

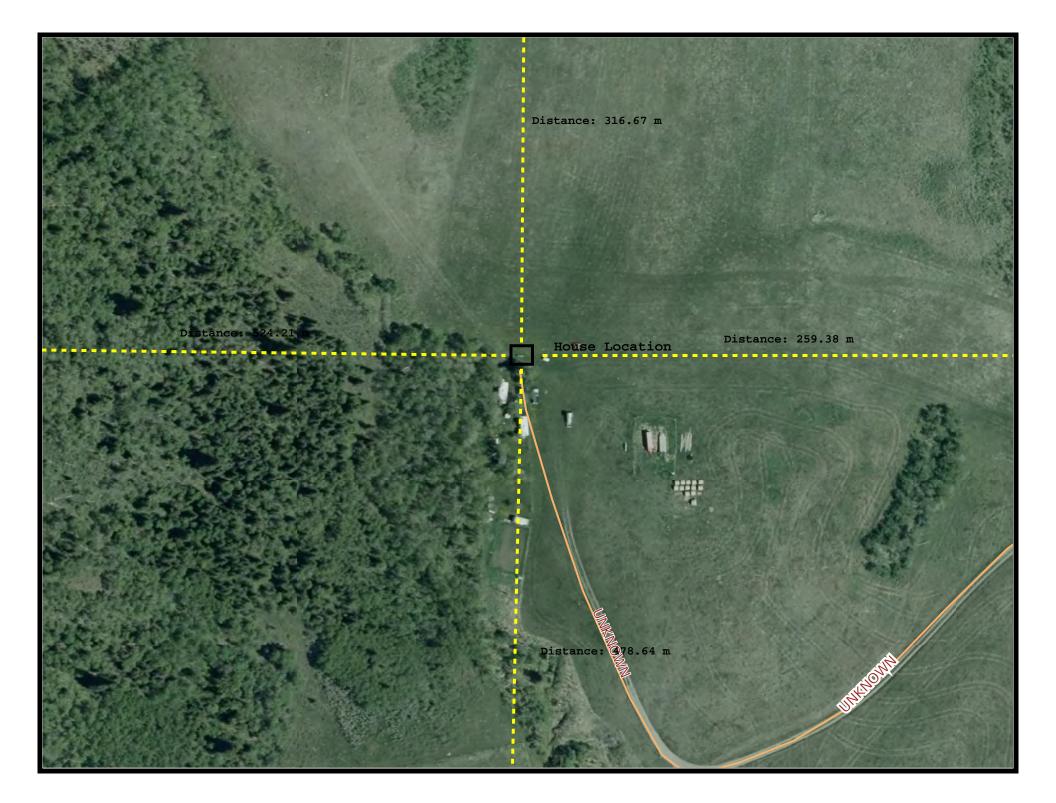
- 1. In addition to completing this application form in its entirety, an application for a development permit shall be accompanied by the following information, where relevant:
  - (a) a lot plan at scale to the satisfaction of the Development Officer showing the size and shape of the lot, the front, rear and side yards, any provision for off-street loading and vehicle parking, access to the site, and the location of public utility lines, waterbodies and treed areas;
  - (b) a scaled floor plan and elevations where construction is proposed;
  - (c) at the discretion of the Development Officer, a Real Property Report as proof of location of existing development and a copy of the Duplicate Certificate of Title indicating ownership and encumbrances;
  - (d) if the applicant is not the registered owner, a written statement, signed by the registered owner consenting to the application and approving the applicant as the agent for the registered owner.
- 2. A non-refundable processing fee of an amount determined by Council shall accompany every application for a development permit.
- 3. Failure to complete the application form fully and supply the required information, plans and fee may cause delays in processing the application.
- 4. All development permits shall contain the following informative:
  - "ANY DEVELOPMENT CARRIED OUT PRIOR TO THE EFFECTIVE DATE OF THE APPROPRIATE DEVELOPMENT PERMIT IS DONE SOLELY AT THE RISK OF THE APPLICANT AND/OR LANDOWNER."
- 5. In accordance with the *Municipal Government Act*, a development authority must, within 20 days after the receipt of an application for a development permit, determine whether the application is complete.
  - A decision on a completed application must be made within 40 days. After the 40-day period the applicant may deem the application refused and file an appeal within 21 days, of the expiry of the decision date.
- 6. Every approach to a residence is entitled to a civic address sign, supplied by the municipality. If your location does not already have a sign, please contact the MD Administration Office to make arrangements as soon as your approach has been constructed.













TITLE: **DEVELOPMENT PERMIT No. 2024-03** Applicant: Mark & Rachael Nelson Location Lot 3, Block 1, Plan 2110344 within NE 22-5-1 W5 Division: Size of Parcel: 3.96 ha (9.79 Acres) Agriculture - A Zoning: Development: **Garden Suite** PREPARED BY: Laura McKinnon DATE: May 30, 2023 **DEPARTMENT: Planning and Development** ATTACHMENTS: Signature: 1. Development Permit Application 2024-03 2. Accessory Building with Garden Suite drawings 3. GIS Site Plan APPROVALS: Roland Milligan **Department Director** CAO Date Date

### RECOMMENDATION:

That Development Permit Application No. 2023-29, for a Garden Suite, be approved subject to the following Condition(s):

### Condition(s):

- That this development meets the minimum provisions as required in Land Use Bylaw 1289-18.
- 2. That this development permit is re-evaluated after five years.

### Waiver(s):

1. That a variance be granted from Section 49.4 "The structure being proposed shall be shown to be readily moveable upon expiry of the approval period" and be constructed in a permanent structure.

### Informative(s):

 That this structure not be used for a secondary suite unless applied for in a separate development permit.

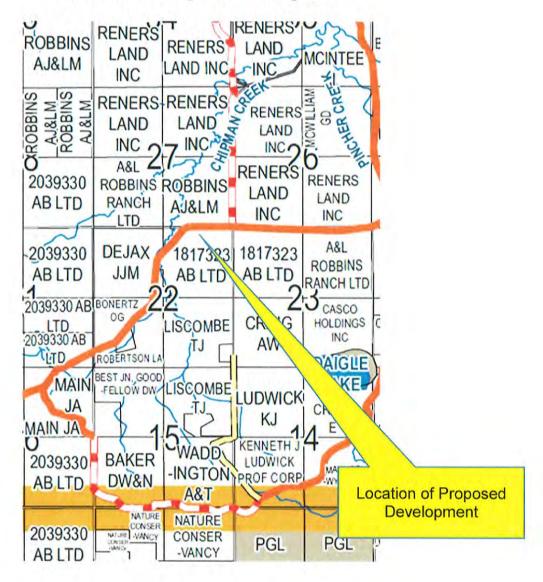
Presented to: Municipal Planning Commission

### BACKGROUND:

- On January 8 2024, the MD accepted the Development Permit Application No. 2024-03 from applicants Mark and Rachael Nelson (Attachment No. 1).
- The application is to allow for a Garden Suite on an Agriculture parcel for the applicants father (Attachment No. 2).
- This application is being placed in front of the MPC because:
  - Within the Agriculture A Land Use District, Garden Suite is a Discretionary Use.
- The proposed location of the accessory building with garden suite meets all required setbacks. (Attachment No. 3).
- The accessory building itself is a permitted use, however, the garden suite within the accessory building is a discretionary use.
- The application was forwarded to the adjacent landowners for comment. At the time of preparing this report no responses had been received.

Presented to: Municipal Planning Commission Page 2 of 3 Date of Meeting: February 6 2024

# **Location of Proposed Development**



Presented to: Municipal Planning Commission



# Municipal District of Pincher Creek P.O. Box 279

Pincher Creek, AB T0K 1W0

Phone: 403.627.3130 • Fax: 403.627.5070

# DEVELOPMENT PERMIT APPLICATION

All grey areas will be completed by the Planning Authority

	DEVELOPMENT PERMIT APPLICATION NO.
Date Application Received on 8/34	PERMIT FEE \$150 Discretionary
Date Application Accepted 300 8/84	RECEIPT NO. 60898
Tax Roll # 3107 030	
This information may also be used by and for any or all mu	opropriate government / other agencies and may also be kept on file by those agencies, unicipal programs and services. The application and related file contents will become f the Freedom of Information and Protection of Privacy Act (FOIP). If you have any untact the Municipal District of Pincher Creek No. 9
SECTION 1: GENERAL INFORMATION	
Applicant: Ma	rk ? Rachael Nelson
Address: 20, 80x 1842	on 1207 Township Rd. 5-4 MC
Telephone:	Email:
Owner of Land (if different from above):	1817323 Alberta Ltd.
Address:	Telephone:
Interest of Applicant (if not the owner):	
SECTION 2: PROPOSED DEVELOPMEN	T
with the plans and supporting information subm A brief description of the proposed developm	
living quarters and	gynn attached.
Legal Description: Lot(s) Lot 3	3: Black 1: Plan 1313435
Block 13/ock	
-1	313435
Quarter Section /	IE My sec 22; Twp 5; Rge 1; WS
Quarter Section	
Estimated Commencement Date:	- 2023 April 2024
	2023 April 2024 2024 July 2025

0 11 0			
Land Use District: Agri Culture - A		Division:	3
Permitted Use Discretionary Use			
s the proposed development site within 100 metres of or floodplain?	a swamp, gully, ravii	ne, coulee, natural o	drainage cour
☐ Yes ☒ No			
s the proposed development below a licenced dam?			
☐ Yes ➢ No			
s the proposed development site situated on a slope?			
☐ Yes			
If yes, approximately how many degrees of slope	? degree	es	
Has the applicant or a previous registered owner unde evaluation of the proposed development site?	rtaken a slope stabil	ity study or geotech	inical
☐ Yes 💆 No ☐ Don't kn	ow 🗆 Not	required	
Could the proposed development be impacted by a geo		waterbody?	
PRINCIPAL BUILDING ACCESSON BUILDING	Proposed	By Law Requirements	Conforms
(1) Area of Site	9,79 Acres	201-10-00	
(2) Area of Building 6000 sq ft,	60' × 100'		HE
(3) %Site Coverage by Building (within Hamets)	1.41%		
(4) Front Yard Setback Direction Facing: West	250 (April)	7.54	yes
(5) Rear Yard Setback Direction Facing: Fact	0 400 (Aprox)	75H	Jes
(6) Side Yard Setback: 7, 5 Mereus	7.5 Meters	7. meters	465
Direction Facing: 600th			146
	(1,1)	364.	20
Direction Facing: South (7) Side Yard Setback:	0' 400 (Aprix) 27'-3"	364.	ac.
Oirection Facing: South  (7) Side Yard Setback: Direction Facing: North  20	(1,1)	364.	Ac.

ON FIRST PACE By Law Proposed Conforms ACCESSORY BUILDING Requirements (1) Area of Site (2) Area of Building (3) % Site Coverage by Building (within Hamlets) (4) Front Yard Setback Direction Facing: (5) Rear Yard Setback Direction Facing: (6) Side Yard Setback: Direction Facing: (7) Side Yard Setback: Direction Facing: (8) Height of Building (9) Number of Off Street Parking Spaces Other Supporting Material Attached (e.g. site plan, architectural drawing)

SECTION 4: DEMOLITION	
Type of building being demolished :	
Type of demolition planned:	
SECTION 5: SIGNATURES (both signatures required)	

The information given on this form is full and complete and is, to the best of my knowledge, a true statement of the facts in relation to this application for a Development Permit.

I also consent to an authorized person designated by the municipality to enter upon the subject land and buildings for the purpose of an inspection during the processing of this application.

DATE: Joh 8, 2024

Applicant

Mark Nelson

Information on this application form will become part of a file which may be considered at a public meeting.

### **IMPORTANT NOTES:**

THE DEVELOPMENT OFFICER MAY REFUSE TO ACCEPT AN APPLICATION FOR A DEVELOPMENT PERMIT WHERE THE INFORMATION REQUIRED HAS NOT BEEN SUPPLIED OR WHERE THE QUALITY OF SUCH INFORMATION IS INADEQUATE TO PROPERLY EVALUATE THE APPLICATION.

- 1. In addition to completing this application form in its entirety, an application for a development permit shall be accompanied by the following information, where relevant:
  - ✓(a) a lot plan at scale to the satisfaction of the Development Officer showing the size and shape of the lot, the front, rear and side yards, any provision for off-street loading and vehicle parking, access to the site, and the location of public utility lines, waterbodies and treed areas;
  - ✓(b) a scaled floor plan and elevations where construction is proposed;
    - (c) at the discretion of the Development Officer, a Real Property Report as proof of location of existing development and a copy of the Duplicate Certificate of Title indicating ownership and encumbrances;
    - (d) if the applicant is not the registered owner, a written statement, signed by the registered owner consenting to the application and approving the applicant as the agent for the registered owner.
- 2. A non-refundable processing fee of an amount determined by Council shall accompany every application for a development permit.
- 3. Failure to complete the application form fully and supply the required information, plans and fee may cause delays in processing the application.
- 4. All development permits shall contain the following informative:
  - "ANY DEVELOPMENT CARRIED OUT PRIOR TO THE EFFECTIVE DATE OF THE APPROPRIATE DEVELOPMENT PERMIT IS DONE SOLELY AT THE RISK OF THE APPLICANT AND/OR LANDOWNER."
- 5. In accordance with the *Municipal Government Act*, a development authority must, within 20 days after the receipt of an application for a development permit, determine whether the application is complete.
  - A decision on a completed application must be made within 40 days. After the 40-day period the applicant may deem the application refused and file an appeal within 21 days, of the expiry of the decision date.
- 6. Every approach to a residence is entitled to a civic address sign, supplied by the municipality. If your location does not already have a sign, please contact the MD Administration Office to make arrangements as soon as your approach has been constructed.



14613-134 Avenue Edmonton, AB T5L 4S9 Ph. 780-489-4777 or 1-866-999-4777 Fax 780-489-4711 or 1-866-900-4711

#### **BUILDING PERMIT INFORMATION & CHECKLIST REQUIREMENTS**

APPLICATION REQUIREMENTS — Along with your approved development permit from the Municipality, ensure the listed supporting documentation is included with the completed building permit application, or delays may occur with regards to issuing the building permit.

**NEW HOME BUYERS PROTECTION ACT** – When constructing a new home, cabin, garage with living quarters or moving in a new manufactured home you must provide the New Home Warranty Certificate at time of application.

BUILDERS' LICENSE – Effective December 1, 2017, new requirements are in effect for residential builders in Alberta. All residential builders are required to have a builder licence in order to construct new homes

NATIONAL ENERGY CODE (NEC) — The NEC came into effect November 1, 2016. Ensure the attached 9.36 Compliance Report is completed and submitted with the building permit applications and documentation.

CONSTRUCTION OF NEW HOMES & ADDITIONS  site plan	MANUFACTURED, MODULAR, MOBILE HOMES  site plan floor plan foundation plan** CSA, QAI or Intertek # AMA # square footage year of manufacture  ONE ROOM ADDITIONS & MANUFACTURED SUNROOMS site plan floor plan foundation plan** cross section view if manufactured sunroom, supplier's full product information is required or an engineer's approval  ** NOTE: Pile foundations require engineering
STORAGE BUILDINGS / GARAGES / SHEDS  site plan floor plan elevation views building cross sections roof truss and beam design information Hydronic Heating design information and designer certification (if applicable) pole buildings require engineering	BASEMENT DEVELOPMENTS AND MINOR RENOVATIONS  I floor plan showing layout of new walls, bathrooms, bedrooms, windows and doors  HOT TUBS / SWIMMING POOLS  I site plan with dimensions of tub / pool  I fence information
Foundation Requirements:  ☐ 4 foot frost wall and strip footing ☐ concrete slab over 55 sq. meters (592 sq.ft) must be engineered ☐ engineered grade beam and pile ☐ any other foundation will require a structural engineered stamped plan  Wall Requirements: ☐ walls up to 3.6 m in height are acceptable ☐ walls over 3.6 m will require an engineered stamped plan unless built to Standata 14-BCV-002R1.	DECKS  □ site plan □ floor layout □ cross section view or example plan with dimensions filled in  WOOD STOVES (Including fireplaces, pellet and coal stoves) □ floor plan □ manufacturers installation instructions □ references to certification listing  NOTE: Pile foundations require engineering

Construction checklists for decks, garages, mobile homes and wood stoves are also available.

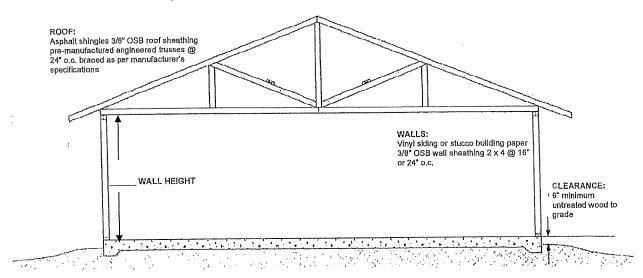
If you require any information regarding building permits or plans that are required, please contact Superior Safety Codes.



#### **ACCESSORY BUILDING**

PERMIT NO.:\_\_\_\_\_\_OWNERS NAME: Mark Nelson
PROJECT LOCATION: \_\_\_\_\_

#### To be completed and attached to the Building Permit Application Form



#### Please check off construction details as listed below.

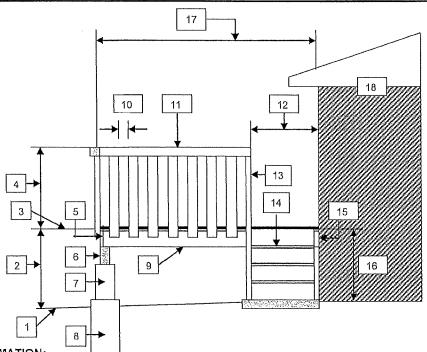
I TOUGO OFFICER OF CONTENT OF THE CO	
Roofing Material Asphalt Shingles Cedar, Pine Shakes/Shingles Metal Roofing	Wall Sheathing Specify: 5/8 Spruce plyword  Wall Framing Specify: 2x8 studs @ /6" Spacing
Other Specify:	Specify: 2x8 studs & /6 space
Roof Sheathing  Min. 3/8" OSB or plywood  NOTE: OSB or plywood less than 1/2" requires H clips and bridge blocking  1/2" OSB or plywood  Other Specify:	Insulated walls & ceiling  Overhead Door Beam Length: # of Plys
Roof Framing Pre-manufactured Engineered Truss Roof rafters, ceiling, joists, roof joist (provide details)	Overhead Door Door Size: 44 × 14
Exterior Finish  Vinyl Siding Stucco Metal Siding Other Specify:	Direction of Trusses  ☐ Trusses parallel to overhead door opening ☐ Trusses perpendicular to overhead door opening
Foundation  4" Slab up to 592 sq. ft.  Strip footing & 4" frost wall  Other Foundation (details, engineering)  On Skids	

NOTE: Separate permit applications are required for the installation of electrical, gas and/or plumbing in the building.



#### DECKS, GUARDRAILS, HANDRAILS, STAIRS

PERMIT NO.:_	
OWNERS NAME: _	
PROJECT LOCATION: _	



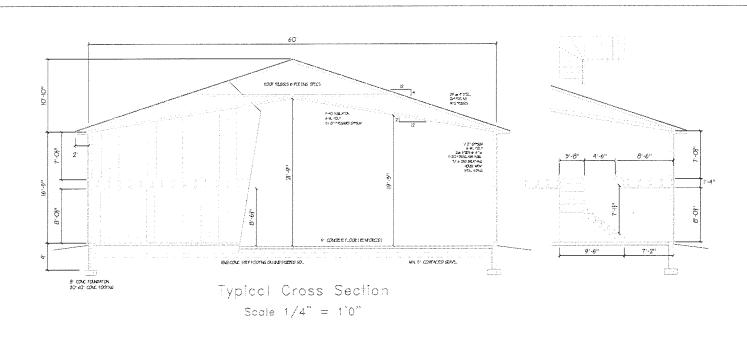
#### REQUIRED INFORMATION:

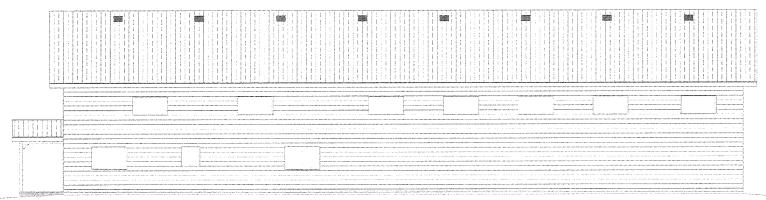
- 1. Grade: 2% slope for drainage
- 2. Deck height from grade: Specify \_\_\_\_\_
- 3. Floor decking: Specify \_\_\_\_\_
- 4. Height of guard rail from deck
  - 36" (for 2' to 6' deck height above grade)
  - 42" (for 6' over deck height above grade)
- 5. End joist size:
- 6. Built up beam size:
- 7. Wood column size:
- 9. Floor joist size and spacing:
- 10. 4" max space between railings
- 11. Type of railing:

- 12. 34" minimum stair width

Guardrail height for stair:\_\_\_\_\_\_(minimum 36")

- 14. Stair tread size:
- Ledger (rim) board size (same size as joist)
   Size;
- 16. Stair: Rise: 5" to 8" Run: 10" to 15"
- 17. Joist span size:
- 18. Existing house



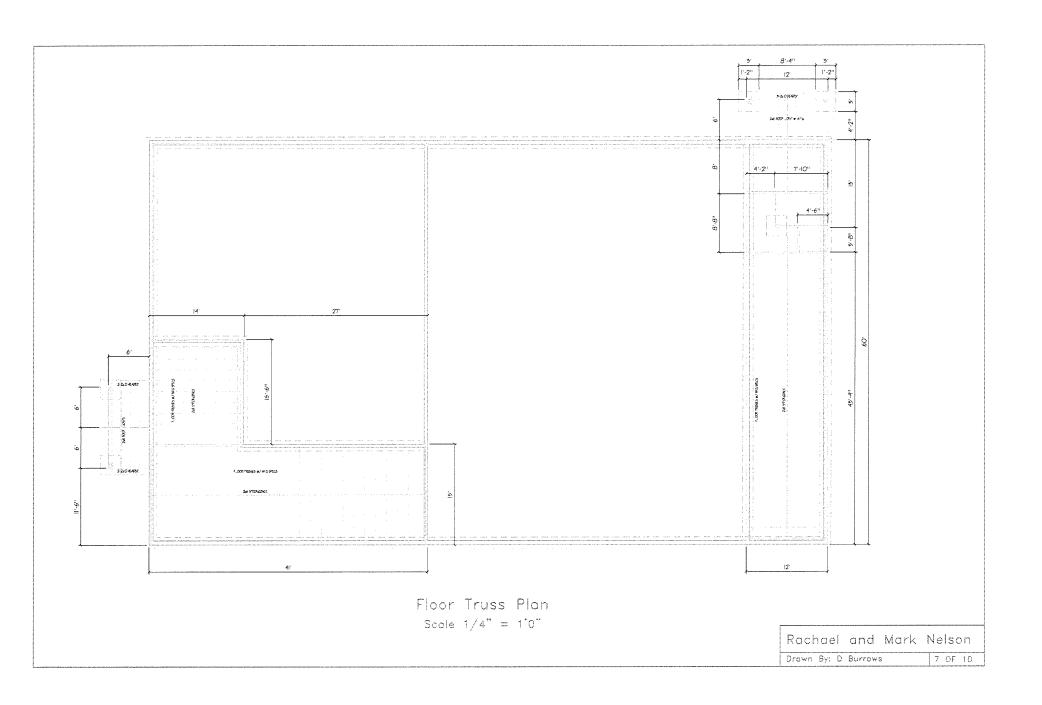


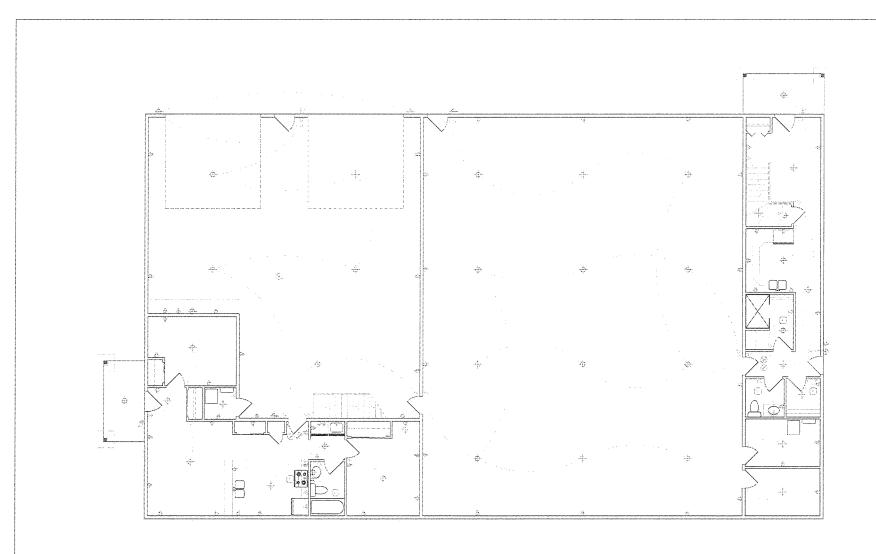
South Elevation
Scale 1/4" = 1'0"

Rachael and Mark Nelson

Drawn By: D Burrows

5 of 10

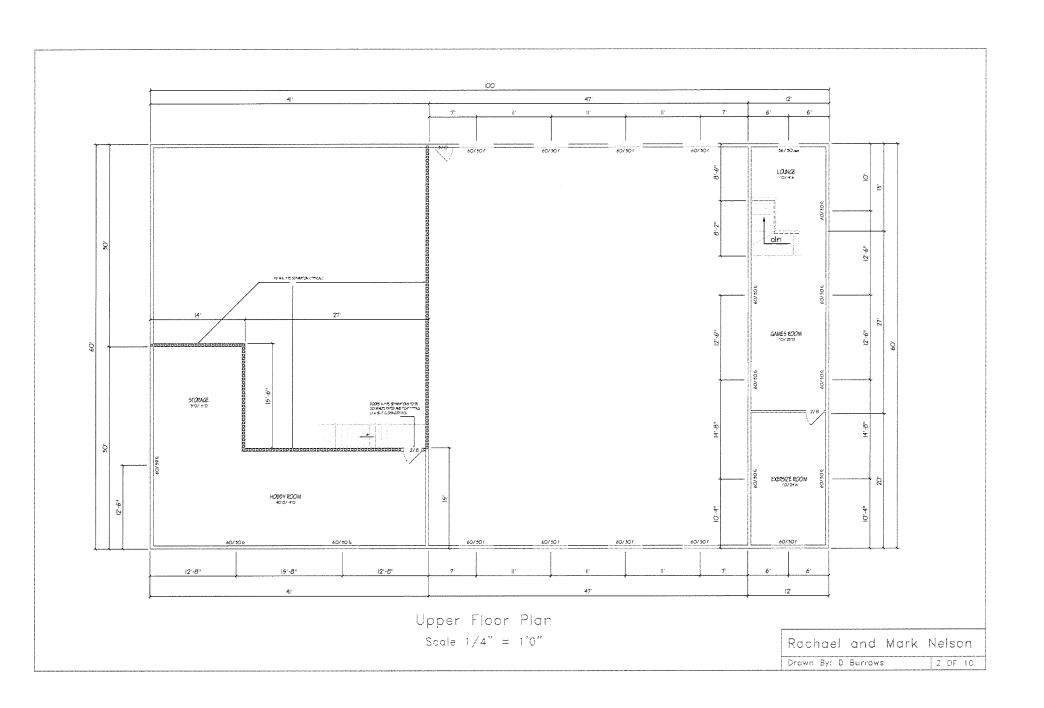


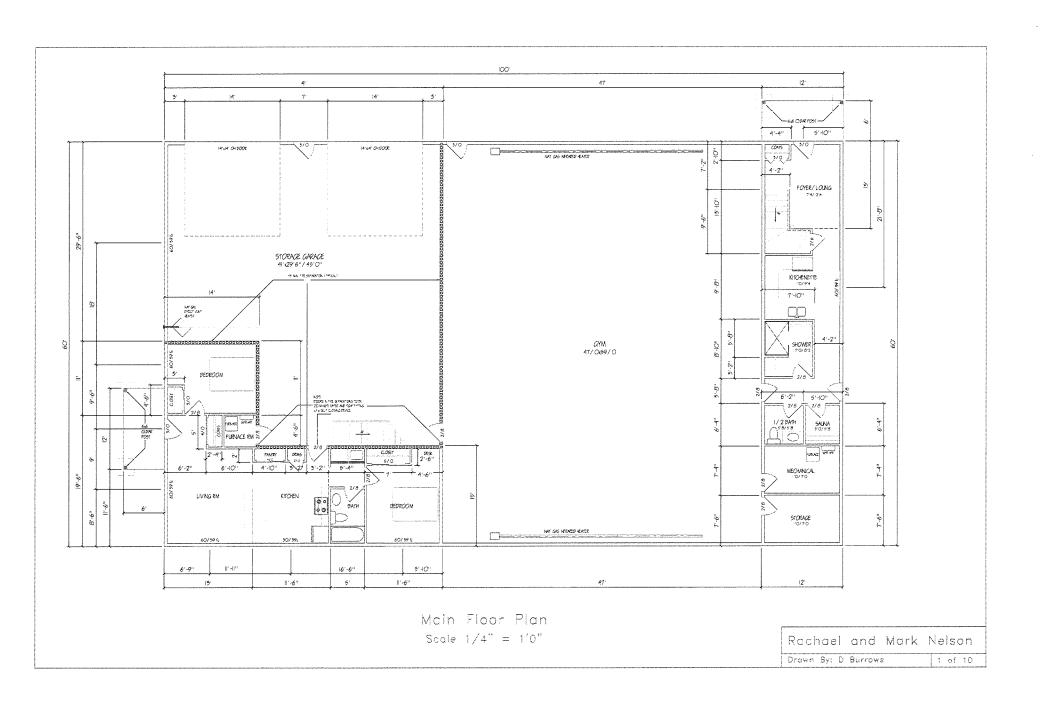


Mcin Floor Electrical Plan Scale 1/4" = 1'0"

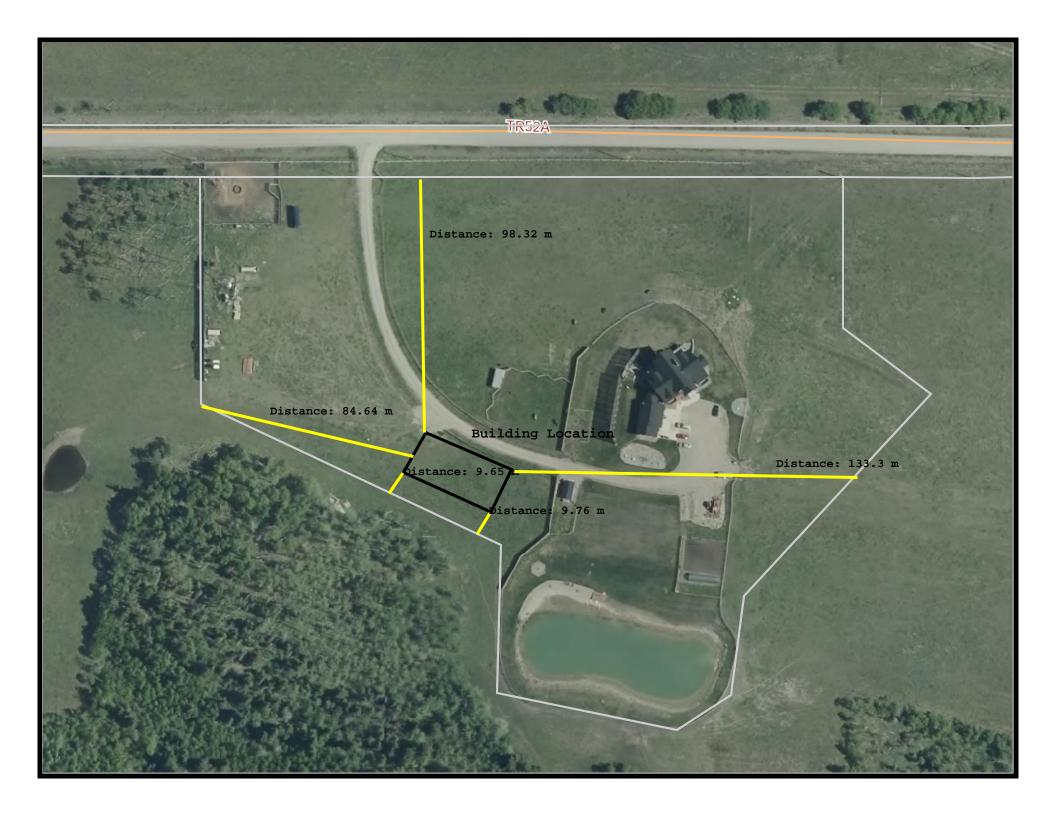
Rachael and Mark Nelson

Drawn By: D Burrows | 8 of 10











#### MD of Pincher Creek No. 9

P.O Box 279 1037 Herron Avenue Pincher Creek Alberta T0K 1W0 (403) 627-3130

Website: www.mdpinchercreek.ab.ca Email: info@mdpinchercreek.ab.ca

Nelson, Mark P.O. Box 1842 Pincher Creek, AB T0K 1W0

#### **PAYMENT RECEIPT**

Receipt Number: 60898 Date: 1/9/2024

Initials: SLM

GST Registration #: 10747347RP

Receipt Typ	oe Roll/Accour	nt Description	QTY	Amount A	mount Owing
General	DEVE	Development Application Fees	N/A	\$150.00	\$0.00

Subtotal: Discount GST Total Receipt:	\$150.00 \$0.00 \$0.00 \$150.00
Visa	\$150.00
Total Amount Received:	\$150.00

#### DEVELOPMENT OFFICER REPORT

#### December 2023 & January 2024

#### **Development / Community Services Activities includes:**

evelopment, community	services menues.
• Dec 4	South Canadian Rockies Board Meeting
• Dec 5	Planning, Subdivision & MPC Meetings
• Dec 7	Budget Meeting
• Dec 8	MD Christmas Party
• Dec 11	Apex Utilities Meeting
• Dec 12	Southern Rockies Tourism Development Zone – Travel Alberta Meeting
• Dec 12	Committee & Council Meeting
• Dec 14	Sunrise Solar Project Update - Evolugen
• Dec 20	Holidays Start
• Jan 2	Holidays End
• Jan 4	CPO Consultant Meeting
• Jan 9	Committee & Council Meeting
• Jan 11	Meeting w/ Rogers & LandSolutions re: Tele. Tower
• Jan 16	Sunrise Solar Project – Open House
• Jan 17	South Canadian Rockies Board Meeting
• Jan 18	CPO Consultant Meeting
• Jan 23	Committee & Council Meeting
• Jan 24	Minister of Tourism & Sport Meeting – South Canadian Rockies
• Jan 24	Miistakis – Ecological Corridor Delineation Meeting
• Jan 25	Minister of Tourism & Sport Meeting – Council
• Jan 26	SDO
• Jan 29	Intermunicipal Development Committee Meeting
• Jan 30	Community Wide – Capacity Building Work Shop – Fort McLeod
• Jan 31	Lundbreck Site Inspection

#### PLANNING DEPARTMENT STATISTICS

### Development Permits Issued by the Development Officer for December 2023 & January 2024

No.	Applicant	Division	Legal Address	Development
			Lot A, Plan 8710138 within NE	
2023-54	Blake O'Brian	4	23-7-30 W4)	Single Detached Residence
2024-02	Jeffrey Blosser	1	SE 1-5-30 W4	Addition
			Lot 1, Block 1, Plan 0713480	
2024-04	Andrea & Markus Beck	3	within SE 9-7-1 W5	Accessory Building
	M.D Vidrivaire			
2024-05	(Pribanics)	1	13;; 29-3-28 W4	Accessory Building
				Home Business & Accessory
2024-06	Renita Lewis	4	SW 6-8-29 W4	Building

Complete.	The Total Control		100 Sec. 0.0-2	Single Detached Residence &
2024-07	Danielle Heaton	3	NE 15-5-1 W5	Barn

#### Development Permits Issued by Municipal Planning Commission December 2023

2023-48-		A TOTAL CO.		
Amended David Willms	3	NW 20-5-2 W5	Accessory Building	

#### **Development Statistics to Date**

DESCRIPTION		2024 To date (Feb)	2023	2022	2021
Dev Permits Issued	5 – January	5 5 -DO 0 -MPC	49 31 -DO 18 -MPC	48 29 – DO 19 - MPC	68 46-DO 19-MPC
Dev Applications Accepted	7 – January	7	54	49	70
Utility Permits Issued	2 – January	2	35	12	31
Subdivision Applications Approved	0 — January	0	5	8	20
Rezoning		0	0	5	0
DESCRIPTION		2024 to Date (February)	2023	2022	2021
Compliance Cert	4 – January	4	21	32	41

#### RECOMMENDATION:

That the report for the period ending February 2, 2024, be received as information.

Prepared by: Laura McKinnon, Development Officer Date: February 1, 2024

Respectfully Submitted to: Municipal Planning Commission

# Slope adaptive development

Planning and design considerations for land development in hillside areas.

Slope is an important physical constraint to land development that warrants thoughtful consideration throughout the various stages of the municipal planning process. Initially canvassed at a high level, this constraint is subsequently investigated through site-specific geotechnical investigation. Where the subject land is determined to be suitable for the intended use, slope becomes a chief factor driving the design of subdivision and site. The constraint thus becomes an opportunity to develop land slope adaptively—in harmony with the land and with an intent to improve the quality of the physical environment.

Image credit: Bent René Synnevåg (Rock House, Carraig Ridge)

**Oldman River Regional Services Commission** 



#### **Overview**

Throughout history and across the globe, hillside areas have been popular locales for human settlement. Development in hillside areas should be "slope adaptive," meaning undertaken with an intent to safeguard against the risk of slope failure, retain high-value environmental features of the site, and contribute aesthetic quality to the area. This periodical will canvass the elements to consider when planning and developing land in "hillside areas," a term which is employed broadly to encompass all types of slopes across the southern Alberta landscape—from the vertical terrain of the Canadian Rockies to the coulee-dominated landforms of the Northern Great Plains.

# Slope mechanics

Slope is the ratio of vertical change ("rise") to horizontal change ("run") between two points on an inclined surface. In land use planning and related fields, it is most often expressed as a percentage rather than in degrees. The term is most frequently used in reference to natural inclines, whereas "grade" is used to describe the incline of roads, graded lots and other finished surfaces. "Gradient" is used interchangeably with both terms. Slope and grade also have colloquial meanings in planning: slope can mean hillside (i.e. slope stability), while grade can mean ground (i.e. direct access from grade).

The gradient of land is generally a determinant of slope stability. Other factors include groundwater conditions, and the load-bearing capacity and shear strength of the underlying geomaterials (soil and rock). Climate is also relevant: frost impacts soil conditions, and wind and rain are powerful natural agents that impact erosion. The relationship between slope and climate is reciprocal ("climate" actually derives from the Greek word for slope).

Various classifications exist for slope failure, but "mass wasting" is an all-encompassing term referring to any sudden or gradual collapse of the geomaterials. In the Rocky Mountains, mass wasting manifests primarily as rock avalanches or landslides concentrated along major faults. Slopes in the Foothills tend to be more stable since their underlying rocks have not been weakened by shear stress to the extent of those in the Rockies. In the river and stream valleys further east, rotational slumping can be a concern due to the erosion of valley banks underlain by weak substrata. The prevalence of country residential development near such valleys makes this last type of mass wasting especially relevant. In particular, the bank can become destabilised where the load-bearing capacity is exceeded, or where land disturbance undercuts the slope, steepens the bank, alters natural drainage patterns or destroys vegetation.

# Macro-planning for sloped land

Where unstable slopes are developed, persons and property are put at risk.

"No house should ever be on a hill or on anything. It should be of the hill. Belonging to it. Hill and house should live together each the happier for the other."

- Frank Lloyd Wright

#### Slope percentage categories:

0-0.5 level

0.5–2 nearly level

2–5 very gentle slopes

5-9 gentle slopes

9–15 moderate slopes

15-30 strong slopes

30-45 very strong slopes

45-70 steep slopes

70-100 very steep slopes

> 100 extreme slopes

#### Source:

Lagro, James A. Jr. 2001. Site Analysis: Linking Program and Concept in Land Planning and Design. New York: John Wiley & Sons, Inc.



Bank regression at Lake McGregor, Vulcan County

Along portions of the north and east shorelines of Lake McGregor in Vulcan County advanced bank regression has and continues to take place. Severe wave erosion due to high winds, fluctuating reservoir levels, and geotechnical instability is the mechanism that has caused the gently sloping shoreline lands to recede significantly (upwards of 200 m in some areas).

In recognition of the encroachment onto private property in shoreline communities and other concerns related to this occurrence. Alberta Environment commissioned an erosion study (Golder & Associates, 2014). Erosion projections within the document along with desired capital improvement projects (eg. bank armouring) assist in the review of subdivision proposals. Geotechnical reports supporting subdivision applications are to address recommended shoreline setbacks in addition to minimum setbacks to the reservoir in the County's Land Use Bylaw, as well as the recommendations in the provincial Reservoir Lands Guideline document.

Slope is therefore an important consideration for developing and maintaining safe and viable communities. Municipal planning is chiefly concerned with slopes under 35%. Beyond that threshold, technical feasibility, project economics and environmental integrity are easily frustrated.

An initial consideration of sloped lands may occur in the municipal development plan. In southern Alberta, this high-level analysis has been facilitated by the field surveys undertaken in association with a series of reports titled "Environmentally Significant Areas in the Oldman River Region." Slope-related policy within a municipal development plan will spotlight areas of unstable slope potential for further study. Because the usability of land is diminished where slopes are significant, policy should preclude the dedication of such land as municipal reserve. Conversely, sloped areas make excellent candidates for dedication as environmental reserve (more on this later). More detailed analysis can occur at the area structure plan level as part of a topographical analysis that takes into account development capacity, density, layout and servicing. Planning policy concerning slope may also exist outside of a statutory plan, as in the "Town of Canmore Guidelines for Subdivision and Development in Mountainous Terrain." In that document, an additional level of review is triggered for applications on land containing slopes of 15% or greater over a minimum horizontal distance of 15 m.

The land use bylaw offers various avenues to regulate the use and development of sloped land. Where the natural features are such that development would trigger a significant risk to persons and property, development should be prohibited altogether. Slope hazard areas may be redesignated to an open space district, where uses not qualifying as low-impact, passive recreation are prohibited. Where the land is redesignated for public use, s. 644 of the MGA compels the municipality to take steps to acquire the land within 6 months. Slope-specific development standards can be provided in an overlay district or in a separate schedule.

Many land use bylaws have incorporated the setbacks espoused in the "Interim Guidelines for the Subdivision of Land Adjacent to Steep Valley Banks," a Government of Alberta publication from the 1990s. These were intended to be subdivision standards (i.e. lot boundary setbacks applied through the subdivision process) but in some land use bylaws they are prescribed as development setbacks. The guidelines define "valley bank" as the area where slope exceeds 15%; "toe of slope" as the line of transition between a valley bank and the adjacent river terrace; and "valley crest" as the line of transition between a valley bank and the adjacent upland area. From the toe of slope, the recommended setback is 6 m or half the height of the valley bank, whichever is greater. Recommended setbacks from the valley crest vary from one to two times the height of the valley bank depending on the land gradient, the extent of existing surface disturbance, the anticipated surface disturbance associated with the intended use, and any visual signs of bank instability. Importantly, the guidelines are specific to river and stream valleys east of the mountains, and are not applicable to geographic contexts where rock landslides are the predominant type of mass wasting.

# Site-specific investigation of slope

A site-specific study of slope is usually undertaken as part of a subdivision application, though it may occur at the land use redesignation or development permit stage. Within land use bylaws in southern Alberta, "geotechnical investigation" and "slope stability assessment" are two terms commonly used to describe this detailed study. Some bylaws use the terms interchangeably, yet clay-heavy soils and other challenging conditions that warrant geotechnical investigation can also exist on flat land. A more common method is to frame the assessment of slope stability as a component of a geotechnical investigation. A third option is to separate the two processes—step 1 being a preliminary geotechnical investigation and step 2, if necessary, being a slope stability assessment. This latter procedure is analogous to the tiers of environmental site assessment, where the requirement for subsequent levels of assessment is contingent on the findings at level 1. Requirements vary from municipality to municipality, but a detailed assessment of slope stability is typically only required where slopes exceed 15%, where a relaxation of the setback from the toe or crest of a valley is proposed, or where the Subdivision Authority is presented with evidence that an undue risk of slope failure exists.

A geotechnical investigation is conducted by an accredited engineer or geoscientist. Its principal aims are to acquire knowledge of subsurface conditions, and predict how the geomaterials will behave in response to the structural loads associated with the proposed use. It begins with the review of existing maps and reports, followed by a visual survey to document physiographic features of interest: rock outcrops, vegetation communities, natural drainage patterns, areas of groundwater discharge, signs of erosion, etc. The on-site component includes drilling exploratory boreholes, sampling the soils, and measuring in-situ ground movements and underground water pressure. In the single-lot context where the intended use involves a limited number of permanent structures, a landowner can expect to pay somewhere in the neighbourhood of \$6,000 to have a geotechnical investigation undertaken. Larger parcels intended for multi-lot subdivision warrant more extensive field drilling programs, which can cost upwards of \$25,000.

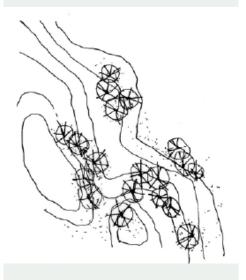
The outcome of a geotechnical investigation is a report stating the impacts of subsurface conditions on the suitability of the subject land for the intended use. Where only a portion of the subject land has stable slopes, its areal extent will be mapped. Also included in the geotechnical report are select design recommendations for grading, retaining walls, foundations, weeping tile and frost protection. In Calgary, areas identified as unstable are flagged as undevelopable in a restrictive covenant entered into between the landowner and the city. Attached to the restrictive covenant is a plan of survey on which the developable and undevelopable areas are demarcated by a line of stability. The covenant is then registered against the titles of all affected properties by way of caveat pursuant to s. 651(1) of the MGA. The city imposes registration of the covenant as a condition of subdivision approval.

The popularity of 15% as a threshold for requiring a geotechnical investigation likely derives from the Environmental Reference Manual for the Review of Subdivisions in Alberta. Within this document, the "suitable development area" of a residential parcel is restricted to areas with slopes of 15% or less. The provincial "Land Use Policies" state that municipalities should refer to the Environmental Reference Manual when evaluating land use, subdivision and development in areas prone to mass wasting.

In engineering, geotechnical investigation primarily deals with subsurface conditions as they relate to supporting structural loads. From a planning perspective, a broader consideration of subsurface characteristics in the context of unserviced land will include the suitability for any proposed onsite sewage disposal system.

The process for determining septic suitability is articulated in the Alberta Private Sewage Systems Standard of Practice 2021, wherein it is referred to as a "site evaluation." Where a municipality adopts a broad, all-inclusive definition for geotechnical investigation, the component focused on soilbased wastewater treatment should include the opinion of a certified Private Sewage Treatment System (PSTS) installer. The Model Process for Subdivision Approval and Private Sewage recommends considering the opinion of a PSTS Installer in any site evaluation, even those involving more detailed and complex levels of assessment where the expertise of a registered engineering professional is also required.

Compared to the rigid earthwork geometry depicted above, the curvilinear contours in the sketch below illustrate site grading that is sensitive to the existing terrain. These contextual finished slopes become the canvas for slope adaptive development.



Source:

City of Calgary Slope Adaptive Development Policy and Guidelines

# The legislative context for suitability

Emphasis on slope stability in determining the suitability of land for a particular use is embedded into the MGA. In particular, s. 654(1)(a) prohibits a Subdivision Authority from approving an application unless it is of the opinion—based on a legitimate planning reason—that the subject land is suitable for the intended purpose of the proposed subdivision. The slope-related factors that a Subdivision Authority must consider when determining suitability are specified in s. 9 of the *Matters Related to Subdivision and Development Regulation*.

Issues related to suitability are often the subject of subdivision and development appeals. In Hall v Clearwater County (Subdivision Authority), 2023 ABLPRT 558, the provincial Land and Property Rights Tribunal (LPRT) heard an appeal of two conditions that were imposed on an approval involving the subdivision of 3.6 acres for residential use as a first parcel out from 159 acres of agricultural land. One of the conditions being appealed was the requirement for a geotechnical report demonstrating the availability of a suitable development area, which the appellant argued was unnecessary because the proposed parcel contained abundant flat and gently sloping areas. The LPRT disagreed and revoked the subdivision approval, arguing that the sloped nature of the land warranted the submission of evidence establishing a suitable development area as part of the subdivision application. Had the decision not been overturned, and the subject land were to experience slope failure at some future date, the existing body of case law suggests that the municipality would assume at least some amount of liability due to a lack of reasonable care by its Subdivision Authority.

# **Subdivision design**

Where subdivision approval in a hillside area is contemplated, the layout should be guided first and foremost by the existing topographical blueprint. In practical terms, this means the Subdivision Authority will require any land it believes to be unstable to be dedicated as environmental reserve (or made subject to an environmental reserve easement). Where environmental reserve is taken in respect of land that abuts the bed and shore of a water body, the strip of land must be at least 6 m wide. This statutory minimum is perhaps appropriate in the context of water bodies with relatively benign banks, but where banks are steeper its capacity to protect persons and property is questionable. A more sensible formula for calculating environmental reserve in the river and stream valley context will vary the width of land based on the height of the valley bank. This is the approach endorsed in the "Interim Guidelines for the Subdivision of Land Adjacent to Steep Valley Banks," as well as in the "Sustainable Resource Development Standard Recommendations to Municipal Subdivison Referrals." The latter provincial policy document suggests a more conservative width for environmental reserve equalling three times the height of the valley bank.

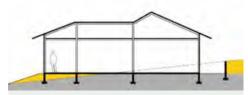
Upon deducting the undevelopable land as environmental reserve, and likewise satisfying the municipal reserve land requirements, roads are the next major factor driving the subdivision design. Roads should be laid out in curvilinear routes that parallel the existing contours, and moreover it may be practical to allow the minimum dimensional standards, which typically exist outside the land use bylaw in a policy manual, to be relaxed. This may include allowing an increased maximum road grade over short, straight stretches, or a reduced minimum road width to avoid large volumes of cut and fill. Similar allowances may be made for cul-de-sac radii, or these might even be eliminated altogether in favor of hammerhead road-end configurations. As the vast majority of hillside subdivisions will be located in the wildland—urban interface, it is critical to ensure that functional emergency access is not compromised where reduced or different dimensional standards for roads are contemplated. A secondary physical access to a hillside subdivision is also advisable, despite the increased land disturbance.

Grading of the lots should similarly aim for cuts and fills that complement the existing terrain. This helps preserve the natural drainage patterns, which is important since even minor terrain modifications can have major impacts on the flow of storm water—and in turn the effects of erosion. Naturally, runoff should be directed away from unstable slopes. Furthermore, in the multi-lot context, back-to-front drainage is preferred to side-to-side drainage, especially where lots are narrow.

Where a subdivision is designed with slope adaptive principles, one strategy a municipality can utilize to ensure this spirit is likewise embodied at the development stage is to prescribe, on each lot, a buildable envelope for the principal building and driveway. This can be achieved by registering a restrictive covenant against the title to each lot. When implemented in conjunction with land use bylaw standards for maximum building height, a view corridor can be secured for each future residence. Other elements canvassed above, as well as the unique aesthetic considerations for buildings in a hillside area, can be regulated at the development stage through the land use bylaw. For example, in the Municipality of Crowsnest Pass, a development permit application may be deemed incomplete if it fails to incorporate slope adaptive building and site design principles.

## **Concluding remarks**

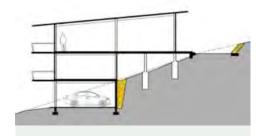
Landforms in southern Alberta have diverse bedrock geology, and for the most part have been sculpted by alpine or continental glaciers, or by both. Slope is thus a pervasive feature of the land throughout the region; one with various planning implications depending on the context. This physical constraint deserves high-level consideration, and subsequently site-specific investigation to learn how the geotechnical characteristics of the land impact its suitability. Where the findings of this (and other) due diligence supports a determination of suitability, slope should be a major influence on how the land is developed. By planning with, rather than against, the slope, an opportunity is revealed to develop adaptive built forms that complement the dramatic character of the southern Alberta landscape.



A single slab on grade is a viable building foundation option for slopes up to 7%.



Where slabs are used on slopes between 7% and 20%, they should step down the hillside.



Slopes between 20% and 33% warrant a stepped foundation (eg. stepped pier & beam, with potential for slab on lower level).

Source: Building on sloping sites (City of Gold Coast, Australia)

For more information on this topic contact admin @orrsc.com or visit our website at orrsc.com.

This document is protected by Copyright and Trademark and may not be reproduced or modified in any manner, or for any purpose, except by written permission of the Oldman River Regional Services Commission.

ORRSC phone: 403.329.1344
3105 16 Ave N toll-free: 844.279.8760
Lethbridge AB T1H 5E8 e-mail: admin@orrsc.com

